Program Title: Select One Historical or Significant Legal Opinion Impacting the Digital Era of Practicing Law

Date Presented: January 11, 2018

Presenting Inn: C.H. Ferguson - M.E. White Inn of Court

Inn City: Tampa

Inn State: Florida

Contact Person: Joseph T. King, Esq.

Phone: (813) 221-2626

E-mail Address: jking@burr.com

Please consider this program for the Program Awards: ☐ Yes ☐ No

This program is being submitted for Achieving Excellence: ☐ Yes ☐ No

(Submit within 60 days of presentation.)

Program Summary:
Be concise and detailed in summarizing the content, structure, and legal focus of your program. Please attach additional sheets if necessary.

See attached.

Program Materials:
The following materials checklist is intended to ensure that all the materials that are required to restage the program are included in the materials submitted to the Foundation office. Please check all that apply and include a copy of any of the existing materials with your program submission:

☐ Script ☐ Articles ☐ Statutes of Law ☐ Legal Documents ☐ Fact Pattern ☐ List of Questions ☐ Handouts

☐ PowerPoint Presentation ☐ CD ☐ DVD ☐ Other Media (Please specify) Recorded Interview

Specific Information Regarding the Program:
Number of participants required for the program: 5 - 10

Has this program been approved for CLE? ☐ Yes ☐ No

Which state’s CLE? ___________________________ How many hours? _____________________ ☐ Pending ☐ Approved

Recommended Physical Setup and Special Equipment:
I.e., DVD and TV, blackboard with chalk, easel for diagrams, etc.

Podium for speaker, screen for PowerPoint, plastic bags at each table

Comments:
Clarify the procedure, suggest additional ways of performing the same demonstration, or comment on Inn members’ response regarding the demonstration.
## Program Submission Form

### Roles:
List the exact roles used in the demonstration and indicate their membership category; i.e., Pupil, Associate, Barrister or Master of the Bench.

<table>
<thead>
<tr>
<th>Role</th>
<th>Membership Category</th>
</tr>
</thead>
<tbody>
<tr>
<td>Confiscate cell phones</td>
<td>Master</td>
</tr>
<tr>
<td>General intro/Power Point Speech</td>
<td>Barrister</td>
</tr>
<tr>
<td>Overview of U.S. Sup.Ct. undertakings</td>
<td>Pupil</td>
</tr>
<tr>
<td>Presentation of Plaintiff's Equity Arguments in Alashed - Master -</td>
<td>Assoc.</td>
</tr>
<tr>
<td>Presentation of recorded interview</td>
<td>Master</td>
</tr>
<tr>
<td>General Discussion/Questions</td>
<td>Master</td>
</tr>
<tr>
<td>Lawyer Takeaway</td>
<td>Pupil</td>
</tr>
</tbody>
</table>

### Agenda of Program:
List the segments and scenes of the demonstration and the approximate time each item took; i.e., "Introduction by judge (10 minutes)."

<table>
<thead>
<tr>
<th>Item</th>
<th>Time</th>
</tr>
</thead>
<tbody>
<tr>
<td>The entire program took 50 min.</td>
<td></td>
</tr>
</tbody>
</table>

### Program Awards:
Please complete this section only if the program is being submitted for consideration in the Program Awards.

- **Relevance:** How did the program promote or incorporate elements of our mission? (To Foster Excellence in Professionalism, Ethics, Civility, and Legal Skills)
  - The program seeks to find ways to balance individual rights and business privacy concerns with border patrol intervention to confiscate mobile devices.
  - The presentation group confiscated cell phones, which gave everyone an uneasy feeling. Some members flat refused to turn them over. This immediately captured audience attention.
  - The interview of an attorney battling the border patrol exception to privacy gave real-life application and context.
  - The program applies to anyone traveling across our borders—especially lawyers.

- **Entertaining:** How was the program captivating or fun?
  - The program was engaging and entertaining.

- **Creative and Innovative:** How did the program present legal issues in a unique way?
  - The program presented legal issues in a unique and innovative way.

- **Educational:** How was the program interesting and challenging to all members?
  - The program was educational and challenging.

- **Easily Replicated:** Can the program be replicated easily by another Inn?  □ Yes □ No
  - This program is: □ Original □ Replicated

### Questions:
Please contact Bryan Acuquwu at (571) 319-4713 or by e-mail at programlibrary@innsofcourt.org.

Please include ALL program materials. The committee will not evaluate incomplete program submissions.
American Inn of Court

Program Submission Form -2018

C.H. Ferguson-M.E. White Inn of Court

Tampa, Florida

**Program Summary:**

This program explores the border search exception -- a doctrine of United States criminal law that allows search and seizures at international borders and their functional equivalent without a warrant or probable cause, in the name of national security. This doctrine, and the accompanying statutes and regulations, permits warrantless and "suspicionless" searches and confiscations of mobile electronics devices within 100 miles of any external boundary of the United States, including coastal boundaries (excepting dwellings). And dwellings may be entered without a warrant within 25 miles of any border.

The case we highlighted is *Alassad et al. v. Nielsen*, a case filed in Massachusetts in September 2017, by the American Civil Liberties Union and others, against the Department of Homeland Security, on behalf of 11 travelers whose smartphones and laptops were searched or confiscated (some for months) without warrants at the U.S. border. These plaintiffs include a military veteran, journalists, students, an artist, a NASA engineer and a business owner. Several are Muslim and people of color. All were re-entering the country from business or personal travel, and none were subsequently accused of any wrongdoing.

Our program began by "requiring" everyone in the room to place their silenced cell phones into numbered plastic bags – one for each table. These bags were collected and placed on tables in front of the room. The idea was to make the Inn members experience how vulnerable and upset the 11 *Alassad* plaintiffs must have felt when Customs and Border Patrol agents confiscated their devices. It worked! A few flatly refused to give up their cell phones, but most complied. No one was happy about it, though. (3 min.)
1. Plastic ziplock backs with numbers corresponding to the pupillage groups will be placed on each table. Amy announces to the group, first to turn off cell phones; and second, to place cell phones in the bags. Amy then collects the bags and places them on a table at the front of the room. She then calls on one or two people to provide their passwords to unlock their phones so the contents can be reviewed! That should set off some squealing!

2. Judge Polo gives her excellent introduction of the group and the topic, along with her PowerPoint presentation.

3. Amy returns the bags to the tables.

4. Lindsey Askew gives brief overview of the Supreme Court underpinnings for Alassaad v. Nielsen. [John, if you have anything to provide Lindsey, please let her know.]

5. Mike Peacock and Jordan Maglich present the facts and arguments for both sides in Alassaad v. Nielsen. Argument headings will be included in the PowerPoint (send to Lindsey Askew!).

6. Brad Patrick briefly discusses a similar 11th Cir. case argued in December and shows a short video interview of the federal public defender who argued the case.

7. Diana Evans discusses the take-away for lawyers.

8. Lindsey gives a rousing toast to start the New Year off right!

9. Amy will complete the American Inns of Court form to submit the presentation.
Government moved to dismiss on two grounds: that Plaintiffs lack standing and that the claims fail to state a claim under 1st or 4th Amendment grounds.

- As to standing, government advances three arguments:

1. Government claims Plaintiffs lack standing because they can’t allege a certainly impending injury in the form of a future border search of their electronic devices.
   - A speculative fear of future harm does not satisfy the constitutional injury requirement and Plaintiffs have not shown real and immediate threat.
   - While Plaintiffs cite statistic that nearly 15,000 electronic devices were searched in first half of 2017, those searches constitute .008% of nearly 190 million travelers who arrived in US during that time.
   - Vague intent to travel possibly resulting in injury is not enough, nor have Plaintiffs alleged any specific plans or date for future travel.

2. Plaintiffs fail to allege facts to support their injury that Defendants are retaining certain of Plaintiffs’ information.
   - Complaint only alleges that CBP retained information from one Plaintiff’s devices; no allegations for remaining 10 Plaintiffs.
   - Plaintiffs also fail to show redressability, as there is no allegation that Government is using or retaining information in a matter that violates the Constitution.

3. Plaintiffs cannot show an Article III injury based on a future subjective chill of their speech.
   - Allegations of a subjective chill are not an adequate substitute for a claim of specific present objective harm or a threat of specific future harm. Nor can Plaintiffs show that a future search of their electronic devices is certainly impending when travelers are subject to a .008 percent chance of a device border search.
   - Plaintiffs also do not claim that any such ‘chill’ has actually occurred. The notion that Plaintiffs will “be chilled” at some undefined future point cannot come within the ambit of a concrete and impending Article III injury.

- Government also alleged that Plaintiffs failed to state a claim on either 1st or 4th Amendment grounds.

1. Claim that electronic device border searches require probable cause and warrant under 4th amendment has no legal support and has been rejected by Courts.
   - Government’s authority to search persons and items is at its zenith at the border.
BORDER SEARCH EXCEPTION

ETHICS IN THE DIGITAL ERA OF PRACTICING LAW
The border search exception is a doctrine of United States criminal law that allows searches and seizures at international borders and their functional equivalent without a warrant or probable cause. This doctrine is not actually an exception to the Fourth Amendment, but rather to the Amendment's requirement for a warrant or probable cause.
Protecting Our Privacy in Border Searches of Electronic Devices

Protecting Legitimate Governmental Interests

The 4th Amendment
The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.
The expectation of privacy is less at the borders and the balance between the Government’s interest and the privacy rights of individuals is balanced more favorably for the Government.

UNITED STATES V. RAMSEY, 431 U.S. 606, 616 (1977)

(STATING "[T]HAT SEARCHES MADE AT THE BORDER, PURSUANT TO THE LONGSTANDING RIGHT OF THE SOVEREIGN TO PROTECT ITSELF BY STOPPING AND EXAMINING PERSONS AND PROPERTY CROSSING INTO THIS COUNTRY, ARE REASONABLE SIMPLY BY VIRTUE OF THE FACT THAT THEY OCCUR AT THE BORDER, SHOULD, BY NOW REQUIRE NO EXTENDED DEMONSTRATION.")
THERE ARE MANY PEOPLE WHO TRAVEL INTERNATIONALLY AND ENTER, DEPART, OR PASS THROUGH THE U.S. VIA INTERNATIONAL AIRPORTS OR IN THEIR VEHICLES NEAR BORDERS AND ARE UNAWARE THAT THEIR LAPTOPS AND OTHER ELECTRONIC DEVICES MAY BE SEARCHED, INCLUDING PERSONAL INFORMATION THEY NEVER KNEW WAS ACCESSIBLE.

EACH DIRECTIVE BELOW LEGALLY PERMITS WARRANTLESS AND SUSPICIONLESS SEARCHES AND CONFISCA TIONS OF MOBILE ELECTRONIC DEVICES

ICE’s 2009 directive titled “Border Searches of Electronic Devices” (“ICE’s 2009 Policy”)

CBP’s 2009 directive titled “Border Searches of Electronic Devices Containing Information” (“CBP’s 2009 Policy”)
100 MILE WARRANTLESS SEARCH ZONE

8 U.S.C. § 1357(a)(3)

Addresses CBP officials’ authority to stop and conduct searches on vessels, trains, aircraft, or other vehicles anywhere within “a reasonable distance from any external boundary of the United States.” Without further statutory guidance, regulations alone expansively define this “reasonable distance” as 100 air miles from any external boundary of the U.S., including coastal boundaries, unless an agency official sets a shorter distance. CBP agents can also even enter private property without a warrant (excepting dwellings) within 25 miles of any border. In this 100-mile zone, CBP has claimed certain extra-constitutional powers.
Two-thirds of the U.S. population, or approximately 200 million people, are potentially subject to so-called investigatory detention and warrantless search by CBP agents. (Most of the ten largest U.S. cities are within 100 air miles of the boundary, and several states lie entirely within this area, including Connecticut, Delaware, Florida, Hawaii, Maine, Massachusetts, New Hampshire, New Jersey, Rhode Island, and Vermont.)
“The government’s authority to protect the nation from contraband is well established and may be ‘heightened’ by ‘national crisis,’ such as smuggling of illicit narcotics, the current threat of terrorism and future threats to take shape. But even in the face of heightened concerns, we must account for the Fourth Amendment rights of travelers.”

- United States v. Cotterman (9th Cir. 2013) (en banc) Cert. denied by U.S. Supreme Court
In the landmark 2014 decision of Riley v. California, 134 U.S. 2473 (2014), the US Supreme Court unanimously held that warrantless search and seizure of the digital contents of cellular phones incident to arrest is unconstitutional. Chief Justice Roberts wrote: "Digital data stored on a cell phone cannot itself be used as a weapon to harm an arresting officer or to effectuate the arrestee's escape. Law enforcement officers remain free to examine the physical aspects of a phone to ensure that it will not be used as a weapon—say, to determine whether there is a razor blade hidden between the phone and its case. Once an officer has secured a phone and eliminated any potential physical threats, however, data on the phone can endanger no one."
THE NUMBER OF ELECTRONIC DEVICE SEARCHES AT THE BORDER BEGAN INCREASING IN 2016 AND HAS GROWN EVEN MORE UNDER THE TRUMP ADMINISTRATION. CBP OFFICERS CONDUCTED NEARLY 15,000 ELECTRONIC DEVICE SEARCHES IN THE FIRST HALF OF FISCAL YEAR 2017, PUTTING CBP ON TRACK TO CONDUCT MORE THAN THREE TIMES THE NUMBER OF SEARCHES THAN IN FISCAL YEAR 2015 (8,503) AND SOME 50 PERCENT MORE THAN IN FISCAL YEAR 2016 (19,033).
INFORMATION CONTAINED WITHIN ELECTRONIC STORAGE DEVICES CAN BE REVIEWED AND STORED BY THE GOVERNMENT WITHOUT THE NEED FOR PASSWORDS OR SECURITY CODES BY MEANS OF A FORENSIC SEARCH.
WHERE ARE WE TODAY?

The American Civil Liberties Union, the Electronic Frontier Foundation, and the ACLU of Massachusetts filed a lawsuit in September, 2017, against the Department of Homeland Security on behalf of 11 travelers whose smartphones and laptops were searched without warrants at the U.S. border.

The plaintiffs in the case are 10 U.S. citizens and one lawful permanent resident who hail from seven states and come from a variety of backgrounds. The lawsuit challenges the government’s fast-growing practice of searching travelers’ electronic devices without a warrant. It seeks to establish that the government must have a warrant based on probable cause to suspect a violation of immigration or customs laws before conducting such searches. This is the first such lawsuit to be brought following the SCOTUS ruling in *Riley v. California*.

The plaintiffs include a military veteran, journalists, students, an artist, a NASA engineer, and a business owner. Several are Muslims and people of color. All were reentering the country from business or personal travel when border officers searched their devices. They were not subsequently accused of any wrongdoing. Officers also confiscated and kept the devices of several plaintiffs for weeks or months.
Until the Supreme Court reaches a decision as to these constitutional issues presented by the Border Exception, it may very well be best for international travelers and those residing within the 100 mile border to either leave their laptops, cell phones and other electronic storage devices at home or abroad, or wipe them clean of confidential and sensitive information before traveling.
**CASE LAW**

- In *United States v. Kim*, 103 F. Supp. 3d 32 (D.D.C. 2015), the court concluded that construing the border search doctrine to allow the government unfettered access to information contained on (or accessible by) an individual's personal electronic devices without any suspicion at all, so long as the search is reasonably brief, is not physically invasive or embarrassing, and does not damage the individual's property, would "untether" the rule from the justifications underlying it. See id. at 55-56.

- In *United States v. Escamilla*, 852 F. 3d 474 (5th Cir. 2017), the court ruled that a warrantless search of a cell phone was okay even though it occurred 30 miles from the border. But, the court ruled that a subsequent, post-arrest, search of the phone was not okay because those circumstances put it more squarely within the confines of Riley.

- In *United States v. Wanjiku*, no. 16-CR-296 (N.D. Ill. Apr. 7, 2017), the Court agreed with Kim in dicta but punted on the issue, finding other reasons to deny the defendant's motion to suppress.

- In *United States v. Escarcega*, No. 15-51090, 2017 WL 1380555, at *1 (5th Cir. Apr. 17, 2017) (upholding a warrantless search of a cellphone at a border crossing) is noteworthy because it reaches way back to find support from a 1925 case:

  We apply the law as it stands under holdings of the Supreme Court. The defendant's argument fails because of the difference between a simple arrest and the plenary power of customs officials to search for concealed merchandise. The defendant in this routine crossing of the border could expect no privacy of articles in his possession. The Supreme Court said in 1925 in *Carroll v. United States*, 267 U.S. 132 at 154: "Travelers may be so stopped in crossing an international boundary because of national self-protection reasonably requiring one entering the country to identify himself as entitled to come in, and his belongings as effects which may be lawfully brought in." Then in 1985 the Supreme Court said: "Since the founding of our Republic, Congress has granted the Executive plenary authority to conduct routine searches and seizures at the border, without probable cause or a warrant, in order to regulate the collection of duties and to prevent the introduction of contraband into this country." United States v. Montoya de Hernandez, 473 U.S. 531, 537.
Plaintiffs challenge (a) searches by CBP and ICE of travelers’ electronic devices in violation of the 1st and 4th Amendments (b) prolonged seizures.

• As to searches in violation of the 1st and 4th Amendments:
  1. Searches of electronic devices are extraordinarily invasive of a traveler’s privacy, given the volume and detail of highly sensitive information that devices contain.
  2. Searches of electronic devices impinge on constitutionally protected speech and associational rights: including the right to speak anonymously, the right to private association, the right to gather and receive information, and the right to engage in newsgathering.

• As to prolonged seizures of electronic devices:
  1. Lengthy device confiscations cause significant harm as travelers use their devices for work and livelihoods, as well as for communicating with family members.
  2. Lengthy device confiscations are also harmful to those who need, but do not have or cannot afford, replacement devices and those who need but did not back up stored data.
  3. They violate the 4th Amendment by (1) not justified at their inception when they are affected absent probable cause (2) excessive in scope because officers confiscate locked and unlocked devices (3) excessive in duration where the duration is unreasonable in relation to the time actually needed to search the devices.
Government moved to dismiss on two grounds: that Plaintiffs lack standing and that the claims fail to state a claim under 1st or 4th Amendment grounds.

As to standing, government advances three arguments:

1. Government claims Plaintiffs lack standing because they can’t allege a certainly impending injury in the form of a future border search of their electronic devices.
2. Plaintiffs fail to allege facts to support their injury that Defendants are retaining certain of Plaintiffs’ information.
3. Plaintiffs cannot show an Article III injury based on a future subjective chill of their speech.

Government also alleged that Plaintiffs failed to state a claim on either 1st or 4th Amendment grounds.

1. Claim that electronic device border searches require probable cause and warrant under 4th amendment has no legal support and has been rejected by Courts.
2. Claim that First Amendment requires warrant for border search of electronic devices has been similarly rejected by courts.
3. As to claim that government may not confiscate electronic device after traveler leaves the border without PC under 4th Amendment, court has never held that PC or warrant is required to detain electronic device.
SO NOW THAT YOU'VE BEEN SUFFICIENTLY TRAUMATIZED, WHAT SHOULD YOU DO IF YOU FIND YOURSELF THE SUBJECT OF A BORDER SEARCH?
PROTECT CONFIDENTIAL ELECTRONIC INFORMATION WHEN CROSSING THE BORDER BY...

ONE
Take reasonable steps to avoid disclosure before crossing the border

TWO
Disclose client information to CBP only to the extent reasonably necessary to comply with a claim of lawful authority

THREE
Inform affected clients about any border disclosures
HOW TO PROTECT YOURSELF AS AN ATTORNEY FROM BORDER SEARCH EXCEPTIONS

1. Take reasonable steps to avoid disclosure before crossing the border.
   - Utilize “burner” laptops or cell phones
   - Use software to securely delete information
   - Turn off syncing of cloud services and sign out of all web-based programs and services
   - Uninstall applications that provide local or remote access to information
   - Use file names that state “Confidential” or “Attorney Client Privilege”
   - Encrypt confidential information

2. Disclose client information to CBP only to the extent reasonably necessary to comply with a claim of lawful authority.
   - Inform border agent that the device they are attempting to search contains privileged or confidential materials
   - Request that the agents seek additional authorization from a supervisor before searching
   - Directly request that the materials not be searched and ask to speak with superior officer
   - Have court-issued identification (i.e., bar card)
   - If search ensues, keep track of what was searched

3. Inform affected clients about any border disclosures.
   - Promptly notify impacted clients
   - Be specific so they know what happened and what information was potentially revealed

Sources:


UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF MASSACHUSETTS

Ghassan Alasaad, Nadia Alasaad, Suhaib Allababidi, Sidd Bikkannavar, Jérémie Dupin, Aaron Gach, Ismail Abdel-Rasoul aka Isma’il Kushkush, Diane Maye, Zainab Merchant, Mohammed Akram Shibly, and Matthew Wright,

Plaintiffs,

v.

Elaine Duke, Acting Secretary of the U.S. Department of Homeland Security, in her official capacity; Kevin McAleenan, Acting Commissioner of U.S. Customs and Border Protection, in his official capacity; and Thomas Homan, Acting Director of U.S. Immigration and Customs Enforcement, in his official capacity,

Defendants.

COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF (Violation of First and Fourth Amendment rights)

No. 1:17-cv-11730-DJC

AMENDED COMPLAINT

PRELIMINARY STATEMENT

1. This lawsuit challenges searches and seizures of smartphones, laptops, and other electronic devices at the U.S. border in violation of the First and Fourth Amendments to the U.S. Constitution. U.S. Customs and Border Protection (“CBP”) and U.S. Immigration and Customs Enforcement (“ICE”) search travelers’ mobile electronic devices pursuant to policies that do not require a warrant, probable cause, or even reasonable suspicion that the device contains contraband or evidence of a violation of immigration or customs laws. Today’s electronic devices contain troves of data and personal information that can be used to assemble detailed, comprehensive pictures of
their owners’ lives. Because government scrutiny of electronic devices is an
unprecedented invasion of personal privacy and a threat to freedom of speech and
association, searches of such devices absent a warrant supported by probable cause and
without particularly describing the information to be searched are unconstitutional.

2. Plaintiffs are ten U.S. citizens and a lawful permanent resident who
regularly travel outside the country with their electronic devices and intend to continue
doing so. Federal officers seized and searched Plaintiffs’ electronic devices at U.S. ports
of entry without probable cause to believe that the devices contained contraband or
evidence of a violation of immigration or customs laws. Four of the Plaintiffs had their
devices retained for weeks or months beyond the time they entered the country, and were
deprived of the use of their devices.

3. Defendants, who are responsible for the challenged searches, seizures,
practices, and policies, are the heads of the U.S. Department of Homeland Security
(“DHS”), and two of its units, CBP and ICE.

4. CBP and ICE have searched the mobile electronic devices of tens of
thousands of individuals, and the frequency of such searches has been increasing. While
border officers conduct some searches manually, they conduct other searches with
increasingly powerful and readily available forensic tools, which amplify the
intrusiveness and comprehensiveness of the searches.

5. The effect of searches of mobile electronic devices on individual privacy
and expression can hardly be overstated. Travelers’ electronic devices contain massive
amounts of personal information, including messages to loved ones, private photographs
of family members, opinions and expressive material, and sensitive medical, legal, and
financial information. The volume and detail of personal data contained on these devices provides a comprehensive picture of travelers’ private lives, making mobile electronic devices unlike luggage or other items that travelers bring across the border.

6. The U.S. Supreme Court recognized that searches of mobile electronic devices implicate unique privacy interests in *Riley v. California*, 134 S. Ct. 2473 (2014). The Court observed that “[m]odern cell phones are not just another technological convenience. With all they contain and all they may reveal, they hold for many Americans ‘the privacies of life.’” The Court rejected the government’s argument that “a search of all data stored on a cell phone is ‘materially indistinguishable’ from searches of . . . physical items.” In the Court’s words, “That is like saying a ride on horseback is materially indistinguishable from a flight to the moon.” The Court held that the Fourth Amendment requires police to obtain a warrant based on probable cause before searching a phone seized during an arrest. *Id.* at 2488, 2494–95.

7. In this lawsuit, Plaintiffs challenge: (a) searches by CBP and ICE of travelers’ electronic devices in violation of the First and Fourth Amendments; and (b) prolonged seizures, *i.e.*, confiscation of travelers’ electronic devices for weeks or months to effectuate search after travelers leave the border, in violation of the Fourth Amendment.

8. Two written directives expressly authorize the challenged searches and confiscations:

   a. CBP’s 2009 directive titled “Border Searches of Electronic Devices Containing Information” (CBP’s 2009 Policy);¹ and

__________________________
b. ICE’s 2009 directive titled “Border Searches of Electronic Devices” (“ICE’s 2009 Policy”).

9. Each directive permits warrantless and suspicionless searches and confiscations of mobile electronic devices. Neither directive requires that searches of electronic devices be authorized by a warrant based on probable cause to believe that the device contains contraband or evidence of a violation of immigration or customs laws.

10. Searching personal electronic devices without a warrant based on probable cause violates the constitutional rights of individuals to keep the private and expressive details of their lives free from unwarranted government scrutiny. Defendants’ policies and practices in searching and seizing personal electronic devices at the border eviscerate Americans’ constitutional rights to privacy and freedom of speech and association.

JURISDICTION AND VENUE

11. This Court has subject matter jurisdiction over Plaintiffs’ federal claims pursuant to 28 U.S.C. § 1331.


13. Venue is proper in this Court pursuant to 28 U.S.C. § 1391.

______________________________

PARTIES

Plaintiffs

14. Plaintiffs Ghassan and Nadia Alasaad are married U.S. citizens. They reside in Revere, Massachusetts, where Mr. Alasaad is a limousine driver and Ms. Alasaad is a nursing student.

15. Plaintiff Suhaib Allababidi is a U.S. citizen who resides in Texas. He owns and operates a business that sells security technology, including to federal government clients.

16. Plaintiff Sidd Bikkannavar is a U.S. citizen who resides in California. He is an optical engineer at NASA’s Jet Propulsion Laboratory.

17. Plaintiff Jérémie Dupin is a U.S. lawful permanent resident, a citizen of Haiti, and a resident of Massachusetts. He is a journalist.

18. Plaintiff Aaron Gach is a U.S. citizen who resides in California. He is an artist.

19. Plaintiff Ismail Abdel-Rasoul aka Isma’il Kushkush is a U.S. citizen who resides in Virginia. He is a freelance journalist.

20. Plaintiff Diane Maye is a U.S. citizen who resides in Florida. She is an Assistant Professor of Homeland Security at Embry-Riddle Aeronautical University and a former captain in the United States Air Force.

21. Plaintiff Zainab Merchant is a U.S. citizen who resides in Florida. She is a writer and a graduate student in international security and journalism at Harvard University.
22. Plaintiff Mohammed Akram Shibly is a U.S. citizen who resides in New York. He is a filmmaker.

23. Plaintiff Matthew Wright is a U.S. citizen who resides in Colorado. He is a computer programmer.

Defendants

24. Defendant Elaine Duke is Acting DHS Secretary. She has authority over all DHS policies and practices, including those challenged here. Plaintiffs sue her in her official capacity.

25. Defendant Kevin M. McAleenan is Acting Commissioner of CBP, which controls U.S. ports of entry. He has authority over all CBP policies and practices, including those challenged here. Plaintiffs sue him in his official capacity.

26. Defendant Thomas D. Homan is Acting Director of ICE, which assists CBP in searching electronic devices seized at the border. He has authority over all ICE policies and practices, including those challenged here. Plaintiffs sue him in his official capacity.

ELECTRONIC DEVICES CARRIED OVER THE U.S. BORDER

27. Nearly everyone who crosses U.S. borders each day carries an electronic device of some kind. These include mobile phones (most commonly smartphones), laptops, tablets, digital cameras, and portable digital storage devices. The use of mobile phones among U.S. adults is pervasive: 95 percent own a cell phone, with 77 percent owning a smartphone.\(^3\) Similarly, more than 50 percent of U.S. adults own a tablet

\(^3\) http://www.pewinternet.org/fact-sheet/mobile/.
Travelers rely on these devices for communication (via text messages, calls, email, and social networking), navigation, shopping, banking, entertainment, news, and photography, among other functions.

28. People consistently carry electronic devices with them when they travel. Many travelers carry several electronic devices at a time, thus multiplying the data in their possession.

29. Today’s electronic devices are unlike luggage or other items a person might carry across the border.

30. Electronic devices contain massive amounts of data, and their storage capacities continue to grow. Laptops sold in 2017 can store up to two terabytes. Even tablet computers can be purchased with a terabyte of storage, and smartphones can store hundreds of gigabytes of data. The availability of cloud storage (i.e., data located on remote servers), email, and social media services that are accessible from electronic devices via the Internet can dramatically increase the functional capacity of a device. The storage capacity of a smartphone, laptop, or tablet can be the equivalent of hours of video files, thousands of pictures, or millions of pages of text.

31. Electronic devices also contain a diverse array of personal, expressive, and associational information, including emails, text messages, voice mails, communications and location history, contact lists, social media postings, Internet browsing history, medical records, financial records, privileged information, videos, photos, other images,

---

4 http://www.pewinternet.org/fact-sheet/mobile/.
calendars, and notes. Government officers can learn a great deal about people just by looking at the “apps” (i.e., applications) they have chosen to install, such as apps related to news, dating, religious communities, health, or foreign languages. Many people store sensitive information about other people in their devices, including professionals who have duties to secure sensitive information about their clients.

32. Electronic devices can act as portals to access cloud content, which is stored on or pulled from the remote servers of private companies. Cloud services and apps can reveal, for example, years’ worth of emails, photos, or health data such as heart rates and reproductive cycles.

33. Owners of electronic devices may not even be aware of some types of data that their devices contain, which can include historical location information, so-called “deleted” items that actually remain in digital storage, or metadata about digital files or the device itself such as time stamps or GPS coordinates created automatically by software on the device.

34. Electronic devices can also contain data that span years, particularly given that data can readily be transferred from an old device to a new one.

35. Because electronic devices contain enormous quantities of information reflecting a range of conduct over extended periods of time, their contents can be used to assemble pictures of their owners’ lives that are far more detailed, intimate, and personal than would be possible even through comprehensive searches of those individuals’ homes.

36. Electronic devices are often essential to people’s work, including that of the Plaintiffs. Many individuals rely on their mobile phones or laptop computers to
respond to work-related email, create or edit important documents, or run their businesses. Thus, devices are essential possessions for most people. As explained below, officials’ confiscation of such devices not only violates Plaintiffs’ Fourth Amendment rights, it also significantly interferes with their economic livelihoods.

SEARCHES OF ELECTRONIC DEVICES AT THE U.S. BORDER

37. All eleven Plaintiffs were subjected to searches of their electronic devices at the U.S. border.

38. The number of border searches of electronic devices by CBP and ICE has been growing rapidly. According to CBP data, CBP conducted 14,993 electronic device searches in the first half of fiscal year 2017, meaning that CBP is on track to conduct approximately 30,000 searches this fiscal year, compared to just 8,503 searches in fiscal year 2015. If the rate of searches continues to grow, CBP may conduct even more searches in the next fiscal year.

39. The searches of electronic devices that border officials conduct can be (a) “manual,” (b) “forensic,” or (c) both manual and forensic searches for a single device.

40. During manual searches, officers review the contents of the device by interacting with it as an ordinary user would, through its keyboard, mouse, or touchscreen interfaces. For example, Mr. Allababidi watched a CBP officer manually search one of his phones for at least 20 minutes.

41. Given the great volume and detail of personal information that electronic devices contain, and the ease of manually navigating them, manual searches are

---

7 https://www.cbp.gov/newsroom/national-media-release/cbp-releases-statistics-electronic-device-searches-0. The fiscal year runs from October 1 of the year before to September 30 of that same year. So, for example, fiscal year 2017 runs from October 1, 2016 to September 30, 2017.
extraordinarily invasive of travelers’ privacy. With little effort, an officer without
specialized training or equipment can conduct thorough manual searches, including by
开口和翻阅各种存储文件、程序和应用程序，或者通过使用设备的
内置关键词搜索功能。设备所进行的检查涉及 Riley 一案，最高法院曾认定
为非法，未经充足的证据和理由，即没有搜查证。这些被收集的设备信息
进一步扩大了官员在进行手动搜索时能够查看的私人信息量。
42. 云存储内容的可访问性对智能手机和其他
电子设备——包括电子邮件、社交媒体、财务记录或医疗服务
进一步扩大了官员在手动搜索时能够查看的私人信息量。
43. 在法医搜索中，边境官员使用先进的工具，如
软件程序或专业设备，来评估设备上包含的信息。虽然有不同类型的
法医搜索，但其中许多以代理制作一些或所有数据的副本开始。法医工具
可以捕获所有活跃文件，已删除文件，已分配和未分配的存储空间，
与活动或交易相关的元数据，密码保护或加密数据，以及
云账户的登录凭证和密钥。它们也能捕获与手动搜索相同的
信息。官员随后可以使用强大的程序来读取和排列设备的数据
更高效，甚至比手动搜索。
44. CBP 和 ICE 使用多种先进的工具来执行法医搜索。
例如，一名 CBP 官员告诉 Mr. Bikkannavar，“算法”被用来搜索
他的手机内容，这表明使用了一种或多种法医工具。同样，

ICE agent attempted to image Mr. Wright’s laptop with MacQuisition software, and a CBP forensic scientist extracted data from the SIM card in Mr. Wright’s phone and from his camera.

45. Searches of electronic devices by CBP and ICE, regardless of the method used, are extraordinarily invasive of travelers’ privacy, given the volume and detail of highly sensitive information that the devices contain.

46. Searches of electronic devices also impinge on constitutionally protected speech and associational rights, including the right to speak anonymously, the right to private association, the right to gather and receive information, and the right to engage in newsgathering. For example, CBP officers twice searched the contents of Mr. Dupin’s phone, which contained his confidential journalistic work product, including reporting notes and images, source contact and identifying information, and communications with editors. Similarly, on three separate occasions, officers searched the contents of Mr. Kushkush’s phones, which he used for his work as a journalist, and which contained his work product, work-related photos, and lists of contacts. Such warrantless searches of travelers’ electronic devices unconstitutionally chill the exercise of speech and associational rights protected by the First Amendment.

47. Border searches of electronic devices typically occur in the “secondary inspection” or “secondary screening” area of a port of entry. The secondary inspection environment is inherently coercive. Officers wear government uniforms and carry weapons, and they command travelers to enter and remain in the secondary inspection areas. Travelers are not free to exit those areas until officers permit them to leave. The areas are unfamiliar to travelers and closed off from the public areas of the airports or...
other ports of entry. During the inspection process, officers take possession of travelers’ passports and other belongings.

48. CBP officers often use the coercive nature of the secondary inspection environment to compel travelers to unlock their devices or disclose their device passwords. Officers also threaten to confiscate travelers’ devices if they decline to provide access to the devices. For example, Mr. and Ms. Alasaad had no meaningful choice but to disclose to a CBP officer the password to Ms. Alasaad’s phone, because the officer told them that CBP would confiscate and keep the phone if they did not provide the password.

49. CBP officers even resort to physical force in order to conduct electronic device searches. For example, when Mr. Shibly refused to hand over his phone after having done so three days earlier at the same port of entry, three CBP officers physically restrained him and took his phone. One officer squeezed his hand around Mr. Shibly’s throat, which caused him great pain and emotional distress.

CONFISCATION OF ELECTRONIC DEVICES AT THE U.S. BORDER

50. Four Plaintiffs were subjected to confiscation and prolonged seizure of their electronic devices at the U.S. border: Ghassan and Nadia Alasaad, Suhaib Allababidi, and Matthew Wright.

51. When travelers decline to comply with government officers’ orders to unlock their devices or provide their device passwords, officers often respond by confiscating those devices. In such cases, CBP officers may also confiscate unlocked devices (i.e., devices whose content can be accessed without entering a password or other security authentication), including devices that CBP officers have already searched.
52. These confiscations can last for months. For example, when Mr. Allababidi refused to unlock one of his phones, officers confiscated that phone and also his unlocked phone that officers had already searched. The government returned his unlocked phone more than two months later. After more than seven months, CBP still has not returned his locked phone. Similarly, when Mr. Wright refused to unlock his laptop, officers confiscated that laptop, and also his locked phone, and his camera, which did not have a locking feature. Mr. Wright received his confiscated devices 56 days later.

53. Even when travelers comply with officers’ demands to unlock their devices or provide their device passwords, officers sometimes confiscate the devices anyway. For example, even though Ms. Alasaad provided the password to her phone, and CBP officers had already searched Mr. Alasaad’s unlocked phone, officers still confiscated both of the couple’s phones. CBP kept both phones for approximately 15 days.

54. These lengthy device confiscations cause significant harm. Many travelers, including Plaintiffs, rely on their electronic devices for their work and livelihoods, as well as for communicating with family members. Losing access to electronic devices and the information they contain for extended periods of time can disrupt travelers’ personal and professional lives. Confiscation of electronic devices is especially harmful to those who need, but do not have or cannot afford, replacement devices, and those who need but did not back up stored data.

55. For example, a CBP officer told Mr. Wright that it could take a year for his devices to be returned. Mr. Wright needs these tools to perform his job as a computer programmer. Soon after CBP confiscated his laptop and phone, Mr. Wright had to spend
$2,419.97 to buy a new laptop and phone. Similarly, Mr. Alasaad needs his phone for his work as a limousine driver, and Ms. Alasaad needs her phone for daily responsibilities, so the Alasaads had to spend approximately $1,000 to purchase two new phones. Likewise, Mr. Allababidi had to spend more than $1,000 on replacement phones.

56. When CBP and ICE officers confiscate electronic devices pursuant to their policies and practices for the purpose of searching those devices’ content, such confiscations violate the Fourth Amendment in at least three distinct ways:

a. First, these confiscations are not justified at their inception when they are affected absent probable cause.

b. Second, these confiscations are excessive in scope, because officers confiscate not just the locked devices they are unable to search at the port of entry, but also the unlocked devices they are able to search and that they sometimes have already searched.

c. Third, these confiscations are excessive in duration where the duration of confiscation of locked devices is unreasonable in relation to the time actually needed to search the devices.

DEFENDANTS’ POLICIES ON DEVICE SEARCH AND CONFISCATION

57. CBP and ICE policies expressly authorize warrantless and suspicionless searches and confiscations of electronic devices at the border.

Data Searches

58. The 2009 CBP and ICE Policies authorize border officials to search travelers’ electronic devices without a warrant or any basis for suspecting that the devices
contain contraband or evidence of a violation of immigration or customs laws. Nor do the policies require that travelers consent to searches of their devices.

    a. CBP’s 2009 Policy authorizes CBP officers to “examine electronic devices” and “review and analyze the information encountered at the border”—“with or without individualized suspicion.” ¶ 5.1.2. On information and belief, this policy is currently in force.

    b. ICE’s 2009 Policy authorizes ICE agents to search electronic devices “with or without individualized suspicion.” ¶ 6.1. On information and belief, this policy is currently in force.

59. The 2009 Policies permit warrantless and suspicionless searches of content that raises heightened privacy concerns. Under CBP’s 2009 Policy, if digital information is protected by the attorney-client or attorney work product privilege, it is “not necessarily exempt from a border search.” ¶ 5.2.1. While officers “must seek advice from the CBP Associate/Assistant Chief Counsel before” searching it, id., that requirement provides no substantive protection. Likewise, the policy provides that “[o]ther possibly sensitive information, such as medical records and work-related information carried by journalists, shall be handled in accordance with any applicable federal law and CBP policy.” ¶ 5.2.2. By referencing “any applicable” law and policy, CBP’s 2009 Policy does not make clear whether there are any limits on its search authority. If there are any limits, the CBP policy provides no guidance on how agents should comply with such limits.

60. Similarly, under ICE’s 2009 Policy, “a claim of privilege or personal information” may justify “special handling,” but it “does not prevent the search of a
traveler’s information . . . .” ¶ 8.6.1. Likewise, the ICE policy acknowledges that confidential business information “may” be subject to the Trade Secrets Act, the Privacy Act, and “other laws” (¶ 8.6.2.a), but it provides no guidance on how agents should process such materials. The ICE rules on information subject to the attorney-client or attorney work product privilege (¶ 8.6.2.b), and “[o]ther possibly sensitive information, such as medical records and work-related information carried by journalists” (¶ 8.6.2.c), suffer the same flaws as the corresponding CBP rules.

**Device Confiscations**

61. The 2009 CBP and ICE Policies authorize confiscation of travelers’ electronic devices for weeks or months at a time in order to effectuate searches after travelers leave the border, without probable cause or any basis for suspecting that the devices contain contraband or evidence of a violation of immigration or customs laws. Nor do the policies require that travelers consent to confiscation of their devices.

a. Under CBP’s 2009 Policy, officers may confiscate devices from travelers for a “thorough” search, on-site or off-site. ¶ 5.3.1. The policy does not require that any such confiscation be pursuant to individualized suspicion of wrongdoing.

b. ICE’s 2009 Policy permits agents to confiscate devices for a “further review” on-site or off-site. ¶ 8.1.4. The policy expressly provides that agents need no individualized suspicion to do so. ¶ 6.1.

c. The policies also allow for lengthy confiscations. While the default period of CBP confiscation is five days, CBP supervisors may extend this period based on undefined “extenuating circumstances.” ¶¶ 5.3.1, 5.3.1.1. Likewise, while the default
The period of ICE confiscation is 30 days, ICE supervisors may extend this period under undefined “circumstances . . . that warrant more time.” ¶ 8.3.1.

**BORDER SEARCHES AND CONFISCATIONS OF PLAINTIFFS’ ELECTRONIC DEVICES**

*Ghassan Alasaad and Nadia Alasaad*

*Search 1*

62. On July 7, 2017, Plaintiffs Ghassan and Nadia Alasaad drove with their daughters and other family members from Revere, Massachusetts, to Quebec for a family vacation. During their return trip on July 12, 2017, they entered the United States at the border crossing near Highgate Springs, Vermont. Ghassan Alasaad had an unlocked smartphone, and Nadia Alasaad had a locked smartphone.

63. The Alasaads’ 11-year-old daughter was ill and had a high fever.

64. CBP officers directed them to secondary inspection. Mr. Alasaad explained that his daughter was ill and needed care. Nevertheless, a CBP officer took Mr. Alasaad into a small room for questioning.

65. The Alasaads observed a CBP officer in the waiting room manually searching Mr. Alasaad’s unlocked phone, which CBP officers had retrieved from the Alasaads’ car.

66. The Alasaads told a CBP supervisor that their daughter’s fever had worsened. The supervisor responded that they would have to continue waiting. Mr. Alasaad asked why the family was being detained and searched. The supervisor responded that he had simply felt like ordering a secondary inspection.
67. After approximately five hours of detention, a CBP officer ordered Ms. Alasaad to provide the password to her locked phone. The Alasaads objected, especially because Ms. Alasaad wears a headscarf in public in accordance with her religious beliefs, and she has photos in her phone of herself without a headscarf and of her daughters that she did not want any CBP officers, especially male officers, to view.

68. The CBP officer told the Alasaads that if they did not disclose the password to Ms. Alasaad’s phone, the phone would be confiscated. Because they had no meaningful choice, the Alasaads wrote down the password.

69. The officer coerced the Alasaads into disclosing the password to Ms. Alasaad’s phone. Specifically:
   a. The secondary inspection setting is inherently coercive. Supra ¶¶ 47–48.
   b. The family had already been detained in the customs inspection building for approximately five hours.
   c. The CBP officer threatened to confiscate the phone if they declined to provide the password.
   d. The Alasaads were increasingly concerned about their daughter, who was ill and urgently required care and rest.

70. After the Alasaads disclosed the password, the officer told them that they could remain while their phones were searched, or depart and leave their phones behind. Ms. Alasaad told the officer that a male officer could not search her phone because it had photos of herself without a headscarf. The officer told them that it would take two hours for a female officer to arrive, and then more time to search the phone. Based on what they
were told, the Alasaads understood that they would need to wait several hours for their phones to be searched. Exhausted and desperate to attend to their daughter’s health, the Alasaads departed without their phones. CBP officers coerced them into leaving their phones at the border, with the threat of several more hours of detention.

71. The family departed after approximately six hours of detention.

72. Approximately fifteen days later, CBP returned the two phones to the Alasaads. On information and belief, CBP’s search and seizure of Mr. Alasaad’s phone damaged its functionality. Soon after CBP returned the phone to him, he attempted to access certain media files in his WhatsApp application, including videos of his daughter’s graduation. The phone displayed the message, “Sorry, this media file doesn’t exist on your internal storage.” This problem did not occur prior to CBP’s search and seizure of the phone.

Search 2

73. On August 28, 2017, Ms. Alasaad and her 11-year-old daughter arrived from Morocco, where they had been visiting family, in New York’s John F. Kennedy International Airport. Ms. Alasaad was not carrying her smartphone with her because she had lost it while traveling. Her daughter was traveling with a locked smartphone.

74. CBP officers directed Ms. Alasaad and her daughter to a secondary inspection area. While questioning Ms. Alasaad, officers asked her to produce her phone. Ms. Alasaad informed the officers that she had lost it. Officers then searched Ms. Alasaad’s handbag and found the smartphone her daughter was using. The phone was locked.
75. CBP officers directed Ms. Alasaad to unlock the phone. Ms. Alasaad informed the officers that she did not know the password. The officers then directed Ms. Alasaad’s daughter to write down the password on a piece of paper. She did so, because the environment was coercive, and because she was an 11-year old obeying an instruction from an adult. A CBP officer took the phone to another room for approximately 15 minutes.

76. On information and belief, one or more CBP officers searched this phone during this time. They had the means to do so (Ms. Alasaad’s daughter had provided the password to unlock it), and they had no reason to order her to unlock it other than to search it.

Suhaib Allababidi

77. On January 21, 2017, Mr. Allababidi returned from a business trip on a flight from Dubai, United Arab Emirates, to Dallas, Texas. He carried with him a locked smartphone that he used regularly for both personal and business matters inside the United States. He also carried an unlocked smartphone that he had brought on the trip because it enabled him to communicate easily while overseas.

78. At the passport control area in the Dallas-Fort Worth airport, a CBP officer directed Mr. Allababidi to a secondary inspection area. There, as CBP officers searched his belongings, Mr. Allababidi observed a CBP officer seize and manually search his unlocked phone for at least 20 minutes. The officer then returned the phone to Mr. Allababidi.

79. The officer then ordered Mr. Allababidi to unlock his other phone. Concerned about officers accessing private information on his phone, Mr. Allababidi
declined to do so. CBP officers responded by confiscating both phones, including the unlocked phone that the officer had already searched and returned to him.

80. The government returned the unlocked phone to Mr. Allababidi more than two months later. After more than seven months, CBP still has not returned the locked phone to him.

**Sidd Bikkannavar**

81. On January 31, 2017, Mr. Bikkannavar flew into Houston, Texas, from Santiago, Chile, where he had been on vacation. He traveled with a locked smartphone that is the property of his employer, NASA’s Jet Propulsion Laboratory (“JPL”). Consistent with his employer’s policies, Mr. Bikkannavar used the phone for both work and personal matters.

82. At the passport control area of the Houston airport, CBP officers escorted Mr. Bikkannavar to a secondary inspection area. A CBP officer seized Mr. Bikkannavar’s phone. The officer coerced Mr. Bikkannavar into disclosing his phone’s password. Specifically:

a. The secondary inspection setting is inherently coercive. *Supra ¶¶ 47–48.*

b. A CPB officer had handed Mr. Bikkannavar a CBP form titled “Inspection of Electronic Devices.” It stated in relevant part: “All persons, baggage, and merchandise . . . are subject to inspection, search and detention. . . . [Y]our electronic device(s) has been detained for further examination, which may include copying. . . . CBP may retain documents or information . . . . Consequences of failure to provide

---

information: Collection of this information is mandatory . . . . Failure to provide information to assist CBP or ICE in the copying of information from the electronic device may result in its detention and/or seizure.”

c. Mr. Bikkannavar understood this form to mean that CBP was asserting a legal prerogative to search the contents of his phone, and that if he refused to disclose his phone password, CBP would respond by seizing his device and copying his information.

d. The first time the officer ordered Mr. Bikkannavar to disclose his phone password, Mr. Bikkannavar refused to do so, and explained that the phone belonged to his employer. He pointed out the JPL barcode and the JPL asset tag on the back of the phone. The agent then repeated his order to disclose the phone’s password. Mr. Bikkannavar complied because the agent insisted.

e. Officers did not answer Mr. Bikkannavar’s questions.

f. Mr. Bikkannavar was in danger of missing his connecting flight from Houston to Los Angeles.

83. When Mr. Bikkannavar disclosed his phone password, the officer wrote it down and took the password and the phone to another room.

84. After about 30 minutes, the officer returned the phone to Mr. Bikkannavar and informed him that officers had used “algorithms” to search the contents of the phone, indicating that they used one or more forensic tools.

85. The officer also informed Mr. Bikkannavar that officers had not found any “derogatory” information about him.
Jérémie Dupin

Search I

86. On December 22, 2016, Mr. Dupin flew from Port-au-Prince, Haiti, to Miami, Florida, where he had a connecting flight to Montreal, Quebec, to visit his daughter and take her by bus to New York City for Christmas. He had a locked smartphone with him that he used for both his work as a journalist and personal matters.

87. At the passport control area of the Miami airport, a CBP officer directed Mr. Dupin to a secondary inspection area. Mr. Dupin waited there for more than two hours. Three officers then escorted him to a smaller room, where they asked him specific questions about his work as a journalist, including the names of the organizations and specific individuals within those organizations for whom he had worked.

88. During the questioning, the officers seized Mr. Dupin’s phone and ordered him to provide the password to the phone. Because he had no meaningful choice, Mr. Dupin provided the password.

89. The officers coerced Mr. Dupin into disclosing his phone password. Specifically:

   a. The secondary inspection setting is inherently coercive. Supra ¶¶ 47–48.

   b. Mr. Dupin was alone in an interrogation room with three CBP officers. He understood, based on the CBP officers’ tone and demeanor, that they were commanding him to disclose his password.
c. When Mr. Dupin had told a CBP officer that he was frustrated by the delay in his processing, the officer responded by putting his hand on the holster of his gun and ordering Mr. Dupin to sit down and wait.

90. A CBP officer searched Mr. Dupin’s phone for about two hours. During some of this time, Mr. Dupin observed the officer manually searching his phone. At other times, the officer took Mr. Dupin’s phone into another room and returned periodically to ask Mr. Dupin questions about the contents of the phone, including his photos, emails, and contacts.

91. After Mr. Dupin had spent about two hours in the smaller room, the officers returned Mr. Dupin’s phone to him and told him he could leave.

Search 2

92. On December 23, 2016, Mr. Dupin traveled by bus with his seven-year-old daughter from Montreal to New York City. Mr. Dupin carried the same locked smartphone with him.

93. Mr. Dupin and his daughter arrived at the customs checkpoint at the U.S. border near midnight. A CBP officer directed Mr. Dupin and his daughter to a secondary inspection area, where they waited and tried to sleep. CBP officers arrived and asked Mr. Dupin some of the same questions officers had asked him in Miami.

94. During the questioning, the officers seized Mr. Dupin’s phone and ordered him to provide the password to the phone. As on the day before, Mr. Dupin had no meaningful choice and provided the password.

95. The officers coerced Mr. Dupin into unlocking his phone. Specifically:

b. Mr. Dupin again understood, based on the CBP officers’ tone and demeanor, that they were commanding him to disclose his password.

c. It was the middle of the night, and the bus on which Mr. Dupin and his daughter had been traveling had already departed. Mr. Dupin did not know how or when he would be able to catch another bus to New York City.

d. Mr. Dupin was traveling with his young daughter. When the officers ordered Mr. Dupin to unlock his phone, his exhausted daughter was trying to sleep in his lap. Mr. Dupin feared that if he refused to unlock his phone, the officers would escalate the encounter, which would upset and frighten his daughter.

96. A CBP officer took Mr. Dupin’s phone into another room for about four hours. During this time, one or more CBP officers searched the phone. An officer periodically returned to ask Mr. Dupin questions about the contents of the phone, including specific photos and emails.

97. After approximately seven hours of detention on the morning of Christmas Eve, officers returned the phone to Mr. Dupin and told him that he and his daughter could catch another bus to New York City.

**Aaron Gach**

98. On February 23, 2017, Mr. Gach arrived at San Francisco International Airport on a flight from Belgium, where he had participated in an art exhibition displaying works that could be considered critical of the government. He traveled with a locked smartphone.
99. A CBP officer directed Mr. Gach to a secondary inspection area, where two CBP officers asked him detailed questions about his work as an artist and the exhibition in Belgium and told him they needed to search his phone. Mr. Gach responded that he did not want the officers to search his phone, and he asked what specific information the officers were seeking. They refused to identify any information in response.

100. The CBP officers asked Mr. Gach why he did not want to submit his phone for a search. Mr. Gach responded that he believes strongly in the U.S. Constitution and in his right to privacy. The officers told Mr. Gach that his phone would be held for an indeterminate amount of time if he did not disclose his password. The CBP officers continued to demand that Mr. Gach submit to a phone search. Because he had no meaningful choice, Mr. Gach entered his password and handed over his unlocked phone.

101. The officers coerced Mr. Gach into unlocking his phone. Specifically:
   b. The officers repeatedly demanded that Mr. Gach produce his phone for a search.
   c. The CBP officers told Mr. Gach that they would keep his phone for an indeterminate amount of time if he did not unlock his phone for a search.

102. The officers refused to conduct a search of the phone in Mr. Gach’s presence. Instead, they took it behind a dividing wall for approximately 10 minutes.
103. On information and belief, one or more CBP officers searched Mr. Gach’s phone during this time. They had the means to do so (Mr. Gach had unlocked it), and they had no reason to order him to unlock it other than to search it.

104. The CBP officers then returned Mr. Gach’s phone and permitted him to leave the secondary inspection area.

**Isma’il Kushkush**

*Search 1*

105. On January 9, 2016, Mr. Kushkush traveled to New York City from Stockholm, Sweden, where he had been conducting research for his master’s thesis on refugees for Columbia Journalism School. He had a locked laptop computer and two unlocked cell phones, one being a smartphone, with him. He uses his laptop and phones for his work as a journalist.

106. Upon Mr. Kushkush’s arrival at New York’s John F. Kennedy International Airport, CBP officers took him to a secondary inspection area, where they questioned him and searched his belongings. The officers searched his notebooks, which contained information related to his work as a journalist, and asked him about the contents of the notebooks.

107. The CBP officers took Mr. Kushkush’s laptop and two phones out of his sight for approximately 20 minutes. On information and belief, one or more CBP officers searched Mr. Kushkush’s two phones during this time, either manually or forensically. The officers returned the devices to Mr. Kushkush and permitted him to leave after he had spent approximately three hours in the secondary inspection area.
Search 2

108. On January 4, 2017, Mr. Kushkush traveled to Washington, D.C. from Israel, where he had completed an internship with the Associated Press through funding from the Overseas Press Club Foundation. He carried with him a locked smartphone that he used for both professional and personal matters, and that contained his journalistic work product, work-related photos, and lists of contacts. He also carried the same locked laptop that had been previously seized by CBP, an unlocked digital camera, an unlocked voice recorder, and multiple unlocked flash drives.

109. When Mr. Kushkush arrived at Dulles International Airport, CBP officers took him to a secondary inspection area, where they questioned him, searched his notebooks, and asked about his reporting activities. They also asked Mr. Kushkush for his social media identifiers and his email address.

110. A CBP officer demanded to see Mr. Kushkush’s phone and told him to unlock it. Because he had no meaningful choice, Mr. Kushkush reluctantly complied.

111. The CBP officer coerced Mr. Kushkush into unlocking his phone. Specifically:


   b. Mr. Kushkush understood, based on the CBP officer’s tone and demeanor, that he was commanding Mr. Kushkush to unlock his phone.

112. Mr. Kushkush observed the CBP officer manually searching through the contents of his phone. CBP officers also took Mr. Kushkush’s laptop, voice recorder, camera, flash drives, and notebooks into another room for approximately 20 minutes. On
information and belief, one or more CBP officers searched Mr. Kushkush’s unlocked devices during that time, either manually or forensically.

113. The officers returned the devices to Mr. Kushkush and permitted him to leave after he had spent about one and a half hours in the secondary inspection area.

Search 3

114. On July 30, 2017, Mr. Kushkush traveled by bus from Middlebury, Vermont, where he was attending a language program at Middlebury College, to Montreal, Quebec, along with other students in the program. They returned the following day, on July 31, 2017, and entered the United States at Highgate Springs, Vermont. Mr. Kushkush carried a locked smartphone with him.

115. A CBP officer directed Mr. Kushkush to secondary inspection, where he waited for approximately one hour. An officer then demanded Mr. Kushkush’s phone and the password to unlock it. The officer stated that he could seize the phone if Mr. Kushkush did not cooperate. Because he had no meaningful choice, Mr. Kushkush unlocked his phone and stated that he was doing so against his will.

116. Mr. Kushkush was coerced into unlocking his phone. Specifically:
   a. The secondary inspection setting is inherently coercive. Supra ¶¶ 47–48.
   b. The CBP officer told Mr. Kushkush that he would keep his phone for an indeterminate amount of time if Mr. Kushkush did not unlock his phone for a search.

117. The CBP officer wrote down the password to Mr. Kushkush’s phone as he unlocked it and took the phone out of Mr. Kushkush’s sight for at least one hour. On
information and belief, one or more CBP officers then searched the phone, either manually or forensically: they had the means to do so (Mr. Kushkush had unlocked it), and they had no reason to order him to unlock the phone other than to search it.

118. After nearly three hours, two CBP officers directed Mr. Kushkush to a separate room, where they questioned him about his work as a journalist.

119. The officers permitted Mr. Kushkush to leave after he had spent approximately three and a half hours in the customs inspection building. He was given his phone to take with him.

Diane Maye

120. On June 25, 2017, Ms. Maye flew from Oslo, Norway, to Miami, Florida. She was on her way home after a vacation in Europe. She was traveling with a locked laptop computer and a locked smartphone.

121. Upon landing, a CBP officer seized Ms. Maye’s computer and phone and ordered her to unlock the devices. Because she had no meaningful choice, Ms. Maye unlocked both devices.

122. An officer coerced Ms. Maye into unlocking her computer and phone. Specifically:


b. She was confined alone with two CBP officers in a small room that felt to her like a police station. An officer had ordered her to enter the room.

c. Ms. Maye understood, based on the CBP officers’ tone and demeanor, that they were commanding her to unlock her devices.
d. Ms. Maye was exhausted after 24 hours of continuous travel, and she needed to communicate with her husband, who was waiting for her.

123. Ms. Maye observed a CBP officer manually search her unlocked laptop.

124. A CBP officer seized Ms. Maye’s unlocked phone for approximately two hours. On information and belief, one or more CBP officers searched Ms. Maye’s phone during this time: they had the means to do so (Ms. Maye had unlocked it), and they had no reason to order her to unlock it other than to search it.

Zainab Merchant

125. Zainab Merchant is the founder and editor of Zainab Rights, a media organization that publishes multimedia content on the Internet on current affairs, politics, and culture, and she is a graduate student at Harvard University.

126. In March 2017, Ms. Merchant traveled from her home in Orlando, Florida to Toronto, Ontario to visit her uncle. On March 5, 2017, she went to the Toronto airport for her flight home to Orlando. She carried with her a locked laptop and a locked smartphone.

127. At a U.S. customs preclearance station at the Toronto airport, she was directed to a secondary inspection area.

128. CBP officers took Ms. Merchant’s laptop out of her sight.

129. CBP officers told her to turn over her smartphone. Ms. Merchant, who wears a headscarf in public in accordance with her religious beliefs, did not want to turn over the phone because it contained pictures of her without her headscarf that she did not want officers to see. It also contained information and communications related to her blog site. She told the CBP officers she would turn over the phone, but would not unlock it. A
CBP officer told her that if she gave them the password, they would look through the phone quickly, but if she did not give them the password, they would detain the phone indefinitely.

130. Ms. Merchant said she was traveling alone, and that if she did not have a phone she would have no means of communicating. She also said that she needed the phone for her work and studies. A CBP officer reiterated that she could choose to unlock the phone, or have it seized indefinitely.

131. In tears, Ms. Merchant unlocked her phone. She also provided the password to unlock her laptop.

132. The CBP officers coerced Ms. Merchant into unlocking her phone and providing the password to her laptop. Specifically:
   a. The secondary inspection setting is inherently coercive. Supra ¶¶ 47–48.
   b. CBP officers told Ms. Merchant that they would seize her phone indefinitely if she did not unlock it.
   c. Ms. Merchant was traveling alone and needed her phone to communicate with her family.

133. CBP officers then began questioning Ms. Merchant about the purpose of her trip, her religious affiliation, and her blog. They specifically asked about an article she had written on her blog that described a previous border crossing experience.

134. After approximately two hours, officers gave Ms. Merchant her phone and laptop and permitted her to leave the U.S. customs preclearance area.
135. Ms. Merchant’s laptop and phone were out of her sight for approximately one and a half hours. On information and belief, one or more CBP officers searched her laptop and phone during this time: they had the means to do so (they had the passwords), and they had no reason to seize the laptop and phone other than to search them. When the CBP officers returned the phone to Ms. Merchant and she unlocked it, the Facebook application was open to the “friends” page. It had not been open to that page when she had given up the phone.

_Akram Shibly_

(Search 1)

136. Akram Shibly drove from his home in Buffalo, New York, to Toronto, Ontario, in late December 2016 for his job as a professional filmmaker. He returned on January 1, 2017, and sought to enter the United States at the Lewiston-Queenston Bridge in New York. He was traveling with a locked smartphone.

137. At the customs checkpoint, a CBP officer directed Mr. Shibly to a secondary inspection area, where officers told Mr. Shibly to fill out a form with information that included, among other things, his phone’s password. Mr. Shibly left that line of the form blank. A CBP officer examined the completed form and ordered Mr. Shibly to provide his password. Mr. Shibly told the officer that he did not feel comfortable doing so. In an accusatory manner, the officer told Mr. Shibly that if he had nothing to hide, then he should unlock his phone.

138. Because he had no meaningful choice, Mr. Shibly disengaged the lock screen of his phone, which the officer then took from him.

139. The officer coerced Mr. Shibly into unlocking his phone. Specifically:
a. The secondary inspection setting is inherently coercive. *Supra ¶¶ 47–48.*

b. Mr. Shibly understood, based on the CBP officer’s tone and demeanor, that the officer was commanding him to disclose his password.

c. Mr. Shibly feared that if he refused to unlock his phone, the officer would assume he had done something wrong and treat him accordingly. Among other things, Mr. Shibly feared that if he refused to unlock his phone, the officer would detain him for the rest of the day.

140. The CBP officer took Mr. Shibly’s phone out of his sight for at least one hour. On information and belief, one or more CBP officers searched Mr. Shibly’s phone during this time: they had the means to do so (Mr. Shibly had unlocked it), and they had no reason to order him to unlock it other than to search it.

141. A CBP officer also coerced Mr. Shibly into disclosing his social media identifiers. On information and belief, CBP officers used this information to facilitate their search of Mr. Shibly’s phone as a portal to search his cloud-based apps and content.

142. A CBP officer returned Mr. Shibly’s phone and permitted him to leave the customs inspection building.

*Search 2*

143. On January 4, 2017, Mr. Shibly again drove from Buffalo to the Toronto area for a social outing. He returned later that day and again sought to enter the United States at the Lewiston-Queenston Bridge in New York. He was traveling with the same smartphone, but this time it was not locked, because he had not restored the lock screen that he had disengaged during the prior border crossing.
144. At the customs checkpoint, a CBP officer again directed Mr. Shibly to a secondary inspection area inside the border station. There, a CBP officer ordered Mr. Shibly to hand over his phone. Mr. Shibly declined to do so, since officers had seized and searched his phone only three days earlier.

145. Three CBP officers approached him and used physical force to seize his phone. One of the officers squeezed his hand around Mr. Shibly’s throat, causing Mr. Shibly to suffer great pain and fear of death. Another officer restrained Mr. Shibly’s legs, and a third officer pulled Mr. Shibly’s phone from his pocket. Additional officers stood in a circle around Mr. Shibly. At no time did Mr. Shibly physically resist.

146. A CBP officer took Mr. Shibly’s phone to a separate room, out of his sight. On information and belief, one or more CBP officers searched Mr. Shibly’s phone during this time: they had the means to do so (the screen lock was still not engaged), and they had no reason to seize the phone other than to search it.

Matthew Wright

147. During March and April 2016, Matthew Wright traveled through Southeast Asia, where he participated in four Ultimate Frisbee tournaments and spent time with friends. On April 21, 2016, he flew from Tokyo, Japan, to Denver, Colorado. He had a locked smartphone, a locked laptop computer, and a camera without a locking feature.

148. At the passport control area of the Denver airport, a CBP officer directed Mr. Wright to a separate inspection area. The officer removed Mr. Wright’s laptop from its bag and ordered Mr. Wright to unlock it. Mr. Wright declined to do so. In response, CBP officers confiscated Mr. Wright’s locked laptop, locked phone, and camera.
149. The CBP officers confiscated Mr. Wright’s devices on instructions from ICE’s Homeland Security Investigations (“HSI”), which sought “further forensic review,” according to CBP documents disclosed to Mr. Wright under the Freedom of Information Act and Privacy Act (“FOIA/PA”).

150. An officer informed Mr. Wright that it might take CBP as long as a year to return his devices to him.

151. Soon after leaving the airport, Mr. Wright spent $2,419.97 for a new laptop and phone. He is a computer programmer, and his livelihood depends on these tools.

152. CBP records show that HSI “attempted to image” Mr. Wright’s laptop with MacQuisition software. Also, a CBP forensic scientist extracted data from the SIM card in Mr. Wright’s phone and from his camera, stored the data on three thumb drives, and sent those thumb drives to other CBP officers.

153. CBP did not find any “derogatory” information about Mr. Wright, in his devices or otherwise, according to a CBP document disclosed to Mr. Wright under the FOIA/PA.

154. Mr. Wright received his devices 56 days after CBP had confiscated them.

155. On information and belief, CBP retained the information it extracted from Mr. Wright’s devices:

   a. CBP extracted data from Mr. Wright’s devices. *Supra* ¶ 152.

   b. The 2009 CBP Policy provides that if a CBP officer destroys the information extracted from a traveler’s device, then the agent must document the destruction. ¶ 5.3.1.2.
c. CBP’s documentation of its search and seizure of Mr. Wright’s devices, disclosed to Mr. Wright under the FOIA/PA, does not reflect such destruction.

FACTS RELEVANT TO ALL PLAINTIFFS

156. All Plaintiffs face a likelihood of future injury caused by the challenged policies and practices:

a. Defendants adopted the policies and practices discussed above related to searching and seizing electronic devices at the border. The frequency with which border officials enforce these policies and practices against travelers is rapidly growing. Supra ¶ 38.

b. All Plaintiffs have traveled across the U.S. border with their electronic devices multiple times. All Plaintiffs will continue to do so in the future.

c. When Plaintiffs cross the U.S. border, they will be subject to CBP’s and ICE’s policies and practices. Thus, all Plaintiffs are at great risk of constitutional harm, namely, search and seizure of their devices absent a warrant, probable cause or reasonable suspicion that their electronic devices contain contraband or evidence of a violation of immigration or customs laws. There is nothing that Plaintiffs can do to avoid this harm, except to forego international travel or to travel without any electronic devices, which would cause great hardship.

157. On information and belief, Plaintiffs are suffering the ongoing harm of CBP and ICE retaining (a) content copied from their devices or records reflecting content observed during searches of their devices, (b) content copied from their cloud-based accounts accessed through their devices or records reflecting content from their cloud-
based accounts observed during the searches, (c) their social media identifiers, and/or (d) their device passwords.

158. Plaintiff Allababidi is suffering the ongoing harm of the confiscation of his device. He is also at imminent risk of suffering a device search so long as his device remains in CBP or ICE’s possession.

159. For these reasons, Plaintiffs are suffering and will continue to suffer irreparable harm, and have no adequate remedy at law.

160. Plaintiffs have a reasonable expectation of privacy in the content their electronic devices contain, in the content they store in the cloud that is accessible through their electronic devices, in their device passwords, and in the nature of their online presence and their social media identifiers.

161. Plaintiffs use their devices to communicate, associate, and gather and receive information privately and anonymously. Plaintiffs Dupin and Kushkush also use their devices to store sensitive journalistic work product and identifying information about their confidential sources.

162. Plaintiffs, and the many other travelers who cross the United States border every year with electronic devices, will be chilled from exercising their First Amendment rights of free speech and association, in knowing that their personal, confidential and anonymous communications and expressive material may be viewed and retained by government agents without any wrongdoing on their part.

163. Plaintiffs feel confused, embarrassed, upset, violated, and anxious about the search and confiscation of their devices. They worry that the CBP officers viewed personal information from their devices, including photos and messages; downloaded and
retained that information; and shared it with other government agencies. This worry includes their own personal information, and also personal information from and about other people, including friends, family, and professional associates.

164. Defendants have directly performed, or aided, abetted, commanded, encouraged, willfully caused, participated in, enabled, contributed to, or conspired in the device searches, device confiscations, policies, and practices alleged above.

165. By the acts alleged above, Defendants have proximately caused harm to Plaintiffs.

166. Defendants’ conduct was done intentionally, with deliberate indifference, or with reckless disregard of Plaintiffs’ constitutional rights.

167. Defendants will continue to violate Plaintiffs’ constitutional rights unless enjoined from doing so by this Court.

**COUNT I:**
**Fourth Amendment claim for searching electronic devices**
(by all Plaintiffs against all Defendants)

168. Plaintiffs herein incorporate by reference the allegations above.

169. Defendants violate the Fourth Amendment by searching the content that electronic devices contain, absent a warrant supported by probable cause that the devices contain contraband or evidence of a violation of immigration or customs laws, and without particularly describing the information to be searched.

**COUNT II:**
**First Amendment claim for searching electronic devices**
(all Plaintiffs against all Defendants)

170. Plaintiffs herein incorporate by reference the allegations above.
171. Defendants violate the First Amendment by searching electronic devices that contain expressive content and associational information, absent a warrant supported by probable cause that the devices contain contraband or evidence of a violation of immigration or customs laws, and without particularly describing the information to be searched.

COUNT III:
Fourth Amendment claim for confiscating electronic devices
(by Plaintiffs Ghassan and Nadia Alasaad, Allababidi, and Wright against all Defendants)

172. Plaintiffs herein incorporate by reference the allegations above.

173. Defendants violate the Fourth Amendment by confiscating travelers’ electronic devices, for the purpose of effectuating searches of those devices after travelers leave the border, absent probable cause that the devices contain contraband or evidence of a violation of immigration or customs laws. These confiscations are unreasonable at their inception, and in scope and duration.

PRAYER FOR RELIEF

Wherefore, Plaintiffs respectfully request that this Court:

A. Declare that Defendants’ policies and practices violate the First and Fourth Amendments by authorizing searches of travelers’ electronic devices, absent a warrant supported by probable cause that the devices contain contraband or evidence of a violation of immigration or customs laws, and without particularly describing the information to be searched.

B. Declare that Defendants violated Plaintiffs’ First and Fourth Amendment rights by searching their electronic devices absent a warrant supported by probable cause
that the devices contained contraband or evidence of a violation of immigration or customs laws, and without particularly describing the information to be searched.

C.  **Enjoin** Defendants from searching electronic devices absent a warrant supported by probable cause that the devices contain contraband or evidence of a violation of immigration or customs laws, and without particularly describing the information to be searched.

D.  **Declare** that Defendants’ policies and practices violate the Fourth Amendment by authorizing the confiscation of travelers’ electronic devices, for the purpose of effectuating searches of those devices after travelers leave the border, absent probable cause that the devices contain contraband or evidence of a violation of immigration or customs laws.

E.  **Declare** that Defendants violated the Fourth Amendment rights of Plaintiffs Ghassan and Nadia Alasaad, Suhaib Allababidi, and Matthew Wright by confiscating their electronic devices, to effectuate searches of their devices after they left the border, absent probable cause that the devices contained contraband or evidence of a violation of immigration or customs laws.

F.  **Declare** that Defendants violated the Fourth Amendment rights of Plaintiffs Ghassan and Nadia Alasaad, Suhaib Allababidi, and Matthew Wright by confiscating their electronic devices, both locked and unlocked, for a period of unreasonable duration.

G.  **Enjoin** Defendants (i) from confiscating travelers’ electronic devices, to effectuate searches of those devices after travelers leave the border, absent probable
cause that the devices contain contraband or evidence of a violation of immigration or customs laws, and (ii) in such cases, promptly to seek a warrant to search the device.

H.  Enjoin Defendants to return Plaintiff Allababidi’s phone.

I.  Enjoin Defendants to expunge all information gathered from, or copies made of, the contents of Plaintiffs’ electronic devices, and all of Plaintiffs’ social media information and device passwords.

J.  Award Plaintiffs reasonable attorney’s fees and costs.

K.  Grant such other and further relief as the Court deems proper.

DATED: September 13, 2017

Respectfully submitted:

Adam Schwartz  
(pro hac vice pending)  
Esha Bhandari  
(pro hac vice pending)  
/s/ Jessie J. Rossman
Sophia Cope  
(pro hac vice pending)  
Hugh Handeyside  
(pro hac vice pending)  
Jessie J. Rossman  
(pro hac vice pending)  
Matthew R. Segal  
(pro hac vice pending)  
AMERICAN CIVIL  
LIBERTIES UNION  
FOUNDATION OF  
MASSACHUSETTS  
815 Eddy Street  
San Francisco, CA 94109  
(415) 436-9333 (phone)  
(415) 436-9999 (fax)  
adam@eff.org  
sophia@eff.org  
amackey@eff.org  

ELECTRONIC  
FRONTIER  
FOUNDATION  
815 Eddy Street  
San Francisco, CA 94109  
(415) 436-9333 (phone)  
(415) 436-9999 (fax)  
adam@eff.org  
sophia@eff.org  
amackey@eff.org  

AMERICAN CIVIL  
LIBERTIES UNION  
FOUNDATION  
125 Broad Street,  
18th Floor  
New York, NY 10004  
(212) 549-2500 (phone)  
(212) 549-2583 (fax)  
ebhandari@aclu.org  
hhandeyside@aclu.org  
nwessler@aclu.org  

AMERICAN CIVIL  
LIBERTIES UNION  
FOUNDATION  
125 Broad Street,  
18th Floor  
New York, NY 10004  
(212) 549-2500 (phone)  
(212) 549-2583 (fax)  
ebhandari@aclu.org  
hhandeyside@aclu.org  
nwessler@aclu.org  

AMERICAN CIVIL  
LIBERTIES UNION  
FOUNDATION  
125 Broad Street,  
18th Floor  
New York, NY 10004  
(212) 549-2500 (phone)  
(212) 549-2583 (fax)  
ebhandari@aclu.org  
hhandeyside@aclu.org  
nwessler@aclu.org  

Counsel for Plaintiffs
Certificate of Service

I, Jessie J. Rossman, hereby certify that on September 13, 2017, I filed the foregoing document electronically with the Clerk of the Court through ECF, which will send a Notice of Electronic Filing to the registered participants.

DATE: September 13, 2017

/s/ Jessie J. Rossman

Jessie J. Rossman